

State Aid for Police Protection FY 2025 Report

*Public Safety Article, Section 4-504; 2025 Joint
Chairmen's Report - FY 2026 Operating and Capital
Budgets (Pages 35-36)*

Governor's Office of Crime Prevention and Policy

September 10, 2025

WES MOORE
Governor

ARUNA MILLER
Lieutenant Governor



DOROTHY LENNIG
Executive Director

September 10, 2025

The Honorable William C. "Bill" Ferguson IV
President of the Senate
State House, H-107
Annapolis, MD 21401-1991

The Honorable Adrienne Jones
Speaker of the House of Delegates
State House, H-101
Annapolis, MD 21401

The Honorable Guy Guzzone
Chair, Senate Budget and Taxation Committee
Miller Senate Office Building, Suite 3 West
11 Bladen Street
Annapolis, MD 21401

The Honorable Benjamin Barnes
Chair, House Appropriations Committee
House Office Building, Room 121
6 Bladen Street
Annapolis, MD 21401

RE: Public Safety Article § 4-504 (MSAR #15701); 2025 Joint Chairmen's Report (Pages 35-36)

Dear President Ferguson, Speaker Jones, Chair Guzzone, and Chair Barnes:

In accordance with § 4-504 of the Public Safety Article and the 2025 Joint Chairmen's Report - FY 2026 Operating and Capital Budgets (Pages 35-36), please find an enclosed copy of the the Governor's Office of Crime Prevention and Policy's report, titled *State Aid for Police Protection FY 2025 Report*. This report includes information about the distribution of money from the State Aid for Police Protection Fund based on the formula computations for jurisdictions and municipalities. It also describes the amount of funding awarded under the formula and the enhancement in each jurisdiction for fiscal 2023 through 2025, the amount spent, and the purpose of enhancement funding if jurisdictions spent the award differently than its intended use under the formula.

Should you have any questions relating to the information provided in this report, please feel free to contact me at 410-697-9338.

As required, five color copies will be sent to the DLS Legislative Library.

Sincerely,

A handwritten signature in blue ink that reads "Dorothy J. Lennig".

Dorothy J. Lennig, Esq.
Executive Director

cc: Sarah Albert, Department of Legislative Services (5 copies)

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Introduction

In accordance with § 4-504 of the Public Safety Article and the *2025 Joint Chairmen's Report - FY 2026 Operating and Capital Budgets* (Pages 35-36), the Governor's Office of Crime Prevention and Policy (Office) must submit a report to the General Assembly each year, as it relates to the distribution of money from the State Aid for Police Protection (SAPP) Fund; and submit a report to the budget committees by November 1, on the amount of funding awarded under the formula and enhancement for fiscal 2023, 2024, and 2025.

Pursuant to its charge, this *State Aid for Police Protection FY 2025 Report* includes information on the distribution of SAPP funding, based on the formula computations for jurisdictions and municipalities. It also describes the amount of funding awarded under the formula and the enhancement in each jurisdiction for fiscal 2023, 2024, and 2025; the amount spent; and the purpose of enhancement funding if jurisdictions spent the award differently than its intended use under the formula. In addition, it provides a follow-up to several reports that were previously submitted. To view these reports, please visit the Office's website at: <https://gocpp.maryland.gov/reports-and-publications/>.

Background

In 1967, the formula-based SAPP fund was established to provide financial grants to jurisdictions and municipalities for the exclusive purpose of providing adequate police protection.¹ Because the State assumed responsibility for the Baltimore City Detention Center in fiscal 1992, Baltimore City was excluded from the formula-based fund.² Chapters 587 and 588 of 1996 provided Baltimore City with a \$0.50 per capita grant for police aid, which began in fiscal 1997. Between fiscal 1997 and fiscal 2022, Baltimore City received the \$0.50 per capita grant in addition to other grants for police aid. No formula-based SAPP funds were allocated to Baltimore City over this period of time.

In fiscal 2023, Maryland's budget included additional funding for the *Re-Fund the Police Initiative* to provide enhanced support and resources to law enforcement agencies in fiscal 2023

¹ Department of Legislative Services. (1998). *Legislative Handbook Series, Volume VII - Maryland Local Government: Revenues and State Aid*.

<https://mgaleg.maryland.gov/Pubs/LegisLegal/1998-local-government-revenues-state-aid-handbook-vol-007.pdf>

² Ibid. It is important to note that the legislation that authorized the State's assumed responsibility for the Baltimore City Detention Center also provided for State operation of Baltimore City's Central Booking Facility by fiscal 1995.

through 2025.³ The enhancement funds increased SAPP grants to local jurisdictions by approximately 50%, and included an \$8 million grant to Baltimore City in exchange for the State operating the Baltimore Pretrial Complex (formerly the Baltimore City Detention Center).⁴ Given the focus on violent crime, the allocation to Baltimore City increased from \$8 million to over \$16 million each year. Although the existing statutory funding formula for SAPP considers jurisdictions populations, the number of police officers in the recipient agency, and the total jurisdictional taxable income, the enhancement added \$975 to each jurisdiction's award per sworn officer and \$6.46 per jurisdiction resident. As part of a multi-year initiative, the Office distributed additional SAPP enhancement funds totaling \$45,878,143 in fiscal 2023, \$45,845,213 in fiscal 2024, and \$45,878,143 in fiscal 2025. These enhancement funds totaling \$137,601,499 over the three-year period, were allocated to jurisdictions including Baltimore City based on each jurisdiction's share of the most recently available violent crime data.

State Aid for Police Protection

SAPP is a formula-driven funding program to supplement resources for police protection in local communities. Through this program, State funds provide additional revenue to support the operational costs of local and jurisdictional police agencies. Funds are distributed on a formula derived from a subdivision's population, the number of police officers in the agency, and the total jurisdictional taxable income. Annual fund distributions are calculated according to the prior year's operations costs. For more information, please visit the Office's website at: <https://gocpp.maryland.gov/grants/programs/sapp/>.

Formula and Enhancement Funding Awards

As required by the 2025 Joint Chairmen's Report (Pages 35-36), this *Formula and Enhancement Funding Awards* section includes information on the formula and enhancement funding amounts that were awarded to each jurisdiction, and by fiscal year. It also includes information on the distribution of money from SAPP, based on the formula computations, as required by § 4-504(c) of the Public Safety Article. Between fiscal 2023 and 2025, the Office allocated a total of \$365,420,766 which consisted of \$227,819,267 in formula funds and \$137,601,499 in enhancement funds. The formula funds were distributed in accordance with §§ 4-501(f)(1),

³ Department of Legislative Services. (2022). *Analysis of the FY 2023 Maryland Executive Budget: Governor's Office of Crime Prevention, Youth, and Victim Services*. <https://mgaleg.maryland.gov/Pubs/BudgetFiscal/2023fy-budget-docs-operating-D21-Office-of-Crime-Prevention.-Youth-and-Victim-Serv.pdf>

⁴ Ibid. Maryland State Archives. *Department of Public Safety & Correctional Services*. <https://msa.maryland.gov/msa/mdmanual/22dpscs/html/22agen.html> Department of Legislative Services. (2016). *The Balance Sheet: A County by County Comparison of State Aid and State Tax Revenues Collected Fiscal 2014*. <https://mgaleg.maryland.gov/Pubs/BudgetFiscal/2016-balance-sheet-fy2014.pdf>

4-506(b), 4-506(c), 4-506(d), 4-506(e), 4-506(g), 4-506(h), 4-507, 4-506(f)(1)(iii), 4-506(i), and 4-506(f) of the Public Safety Article.⁵ The enhancement funds were distributed to jurisdictions in proportion to the number of reported violent crimes, based on the most recent official crime report for the State - Maryland's Uniform Crime Report.⁶

In fiscal 2023, the Office allocated a total of \$122,512,011 in SAPP funding, which consisted of \$76,633,868 in formula funds and \$45,878,143 in enhancement funds (*as illustrated in Table 1*). The formula funds were distributed based on the statutory requirement; and the enhancement funds were distributed to jurisdictions in proportion to the number of violent crimes reported in the 2021 Uniform Crime Report (*as illustrated in Table 2*).⁷

Jurisdiction	Formula Funds	Enhancement Funds	Total Award
Allegany	823,554	428,612	\$1,252,166
Anne Arundel	9,074,472	3,371,374	\$12,445,846
Baltimore City	-	17,589,775	\$17,589,775
Baltimore County	13,059,880	7,097,141	\$20,157,021
Calvert	774,541	259,765	\$1,034,306
Caroline	336,696	116,894	\$453,590
Carroll	1,615,687	346,971	\$1,962,658
Cecil	987,938	504,686	\$1,492,624
Charles	1,425,871	1,001,949	\$2,427,820
Dorchester	357,523	384,081	\$741,604
Frederick	2,606,152	831,247	\$3,437,399
Garrett	213,454	118,750	\$332,204
Harford	2,905,844	762,595	\$3,668,439
Howard	5,005,985	736,618	\$5,742,603
Kent	186,744	48,242	\$234,986
Montgomery	16,282,484	3,265,612	\$19,548,096
Prince George's	15,665,881	5,865,114	\$21,530,995
Queen Anne's	433,102	174,413	\$607,515
St. Mary's	942,643	398,924	\$1,341,567
Somerset	228,948	133,593	\$362,541
Talbot	410,216	202,245	\$612,461
Washington	1,499,678	885,055	\$2,384,733

⁵ The formula computation for jurisdictions includes the following, as required by the Public Safety Article: expenditures for police protection (§ 4-501(f)(1)); share in basic expenditure (§ 4-506(b)); share over basic expenditure (§ 4-506(c)); minimum grant (§ 4-506(d)); incentive grant (§ 4-506(e)); additional grant (§ 4-506(g)); minimum payment in certain years (§ 4-506(h)); crime lab and wealth reduction (§ 4-507); DC proximity (§ 4-506(f)(1)(iii)); municipal grant (§ 4-506(i)); and supplemental grant (§ 4-506(f)).

⁶ It is important to note that the Uniform Crime Report is often published two years after the identified calendar year to ensure all data is validated. For this reason, crimes reported in 2021 may be used for the fiscal 2023 period.

⁷ Maryland State Police. (2023). *Crime in Maryland: 2021 Uniform Crime Report*.

<https://mdsp.maryland.gov/Document%20Downloads/2021%20Crime%20In%20Maryland%20Book-3.pdf>

Wicomico	1,110,184	920,309	\$2,030,493
Worcester	686,391	434,178	\$1,120,569
Total	\$76,633,868	\$45,878,143	\$122,512,011

Table 2. Reported Violent Crimes by Jurisdiction: 2021 Uniform Crime Report					
	Murder	Rape	Robbery	Aggregated Assault	Violent Crime Index
Allegany	4	37	25	182	248
Anne Arundel	21	138	302	1,200	1,661
Baltimore City	329	363	3,167	5,437	9,296
Baltimore County	53	388	713	2,815	3,969
Calvert	0	13	12	94	119
Caroline	1	4	2	68	75
Carroll	1	36	17	188	242
Cecil	4	30	34	253	321
Charles	8	59	86	338	491
Dorchester	4	8	35	137	184
Frederick	5	67	59	420	551
Garrett	1	8	2	32	43
Harford	6	99	73	377	555
Howard	11	66	93	251	421
Kent	0	4	10	17	31
Montgomery	34	426	488	1,072	2,020
Prince George's	133	281	1,442	1,799	3,655
Queen Anne's	1	18	1	61	81
Somerset	1	10	10	82	103
St Mary's	2	43	29	265	339
Talbot	2	33	8	70	113
Washington	7	47	104	395	553
Wicomico	4	48	55	386	493
Worcester	2	31	15	166	214
Statewide Agencies*	15	61	4	283	363
Total	649	2,318	6,786	16,388	26,141

*Statewide agencies report offenses, however, the information does not identify the jurisdiction of occurrence.

In fiscal 2024, the Office allocated a total of \$121,529,547 in SAPP funding, which consisted of \$75,684,334 in formula funds and \$45,845,213 in enhancement funds (*as illustrated in Table 3*). The formula funds were distributed based on the statutory requirement; and the enhancement funds were distributed in proportion to the number of violent crimes reported in the 2022 *Uniform Crime Report (as illustrated in Table 4)*.⁸

Table 3. Fiscal 2024 SAPP Awards by Jurisdiction: Formula Funds & Enhancement Funds			
Jurisdiction	Formula Funds	Enhancement Funds	Total Award
Allegany	807,503	441,376	\$1,248,879
Anne Arundel	9,031,486	2,956,148	\$11,987,634
Baltimore City	-	16,544,465	\$16,544,465

⁸ Maryland State Police. (2023). *Crime in Maryland: 2022 Uniform Crime Report*.
<https://mdsp.maryland.gov/Document%20Downloads/2022%20CIM%20Book%20-%202012-28-2023.pdf>

Baltimore County	12,813,805	7,063,789	\$19,877,594
Calvert	776,822	211,789	\$988,611
Caroline	343,152	133,481	\$476,633
Carroll	1,604,101	430,697	\$2,034,798
Cecil	985,488	571,297	\$1,556,785
Charles	1,426,926	873,852	\$2,300,778
Dorchester	361,981	327,472	\$689,453
Frederick	2,646,104	980,637	\$3,626,741
Garrett	210,427	76,529	\$286,956
Harford	2,906,291	987,756	\$3,894,047
Howard	5,002,059	749,271	\$5,751,330
Kent	182,203	55,172	\$237,375
Montgomery	16,011,495	3,595,075	\$19,606,570
Prince George's	15,253,568	6,472,020	\$21,725,588
Queen Anne's	436,298	144,159	\$580,457
St. Mary's	939,568	603,332	\$1,542,900
Somerset	224,007	183,313	\$407,320
Talbot	387,276	201,111	\$588,387
Washington	1,482,577	984,196	\$2,466,773
Wicomico	1,093,571	877,412	\$1,970,983
Worcester	757,626	380,864	\$1,138,490
Total	\$75,684,334	\$45,845,213	\$121,529,547

Table 4. Reported Violent Crimes by Jurisdiction: 2022 Uniform Crime Report					
	Murder	Rape	Robbery	Aggregated Assault	Violent Crime Index
Allegany	2	35	29	129	195
Anne Arundel	16	185	322	1,404	1,927
Baltimore City	319	289	3,251	5,883	9,742
Baltimore County	34	346	756	2,534	3,670
Calvert	2	8	8	112	130
Caroline	-	7	4	55	66
Carroll	1	24	9	281	315
Cecil	11	66	36	246	359
Charles	11	49	109	380	549
Dorchester	7	4	17	120	148
Frederick	5	68	63	533	669
Garrett	-	3	1	16	20
Harford	7	73	67	476	623
Howard	5	87	120	295	507
Kent	1	6	11	19	37
Montgomery	23	336	554	946	1,859
Prince George's	117	244	1,536	1,720	3,617
Queen Anne's	-	8	5	48	61
Somerset	1	7	6	71	85
St Mary's	5	33	15	186	239
Talbot	1	15	6	38	60
Washington	12	45	80	437	574
Wicomico	3	30	84	394	511

Worcester	3	34	24	133	194
Statewide Agencies*	15	53	5	334	407
Total	601	2,055	7,118	16,790	26,564

*Statewide agencies report offenses, however, the information does not identify the jurisdiction of occurrence.

In fiscal 2025, the Office allocated a total of \$121,379,208 in SAPP funding, which consisted of \$75,501,065 in formula funds and \$45,878,143 in enhancement funds (*as illustrated in Table 5*). The formula funds were distributed based on the statutory requirement; and the enhancement funds were distributed in proportion to the number of violent crimes reported in the 2023 *Uniform Crime Report (as illustrated in Table 6)*.⁹

Table 5. Fiscal 2025 SAPP Awards by Jurisdiction: Formula Funds & Enhancement Funds			
Jurisdiction	Formula Funds	Enhancement Funds	Total Award
Allegany	777,570	342,021	\$1,119,591
Anne Arundel	9,053,108	3,379,867	\$12,432,975
Baltimore City	-	17,087,008	\$17,087,008
Baltimore County	12,730,505	6,437,007	\$19,167,512
Calvert	779,296	228,014	\$1,007,310
Caroline	341,103	115,761	\$456,864
Carroll	1,587,765	552,495	\$2,140,260
Cecil	1,000,855	629,669	\$1,630,524
Charles	1,447,623	962,920	\$2,410,543
Dorchester	358,281	259,585	\$617,866
Frederick	2,734,917	1,173,394	\$3,908,311
Garrett	208,143	35,079	\$246,076
Harford	2,895,372	1,092,713	\$3,988,085
Howard	4,990,958	889,254	\$5,880,212
Kent	181,180	64,896	\$246,076
Montgomery	15,908,707	3,260,598	\$19,169,305
Prince George's	15,118,076	6,344,047	\$21,462,123
Queen Anne's	442,216	106,991	\$549,207
St. Mary's	951,581	419,195	\$1,370,776
Somerset	230,500	149,086	\$379,586
Talbot	391,627	105,237	\$496,864
Washington	1,488,882	1,006,769	\$2,495,651
Wicomico	1,110,143	896,270	\$2,006,413
Worcester	772,657	340,267	\$1,112,924
Total	\$75,501,065	\$45,878,143	\$121,379,208

⁹ Maryland State Police. (2024). *Crime in Maryland: 2023 Uniform Crime Report*. <https://mdsp.maryland.gov/Document%20Downloads/Crime%20in%20Maryland%202023%20Uniform%20Crime%20Report.pdf>

Table 6. Reported Violent Crimes by Jurisdiction: 2023 Uniform Crime Report					
	Murder	Rape	Robbery	Aggregated Assault	Violent Crime Index
Allegany	5	39	30	111	185
Anne Arundel	21	179	336	1,383	1,919
Baltimore City	244	285	3,336	5,973	9,838
Baltimore County	29	338	848	2,529	3,744
Calvert	3	13	15	95	126
Caroline	0	12	12	82	106
Carroll	1	24	7	443	475
Cecil	5	52	44	290	391
Charles	15	31	109	449	604
Dorchester	0	13	25	113	151
Frederick	6	70	77	540	693
Garrett	1	8	1	15	25
Harford	12	78	67	492	649
Howard	4	70	140	281	495
Kent	0	2	2	25	29
Montgomery	29	368	709	1,104	2,210
Prince George's	121	274	2,121	2,018	4,534
Queen Anne's	0	12	4	37	53
Somerset	1	8	9	95	113
St Mary's	4	26	22	177	229
Talbot	3	21	14	63	101
Washington	8	41	98	417	564
Wicomico	2	49	64	434	549
Worcester	0	32	13	127	172
Statewide Agencies*	11	55	13	287	366
Total	525	2,100	8,116	17,580	28,321

*Statewide agencies report offenses, however, the information does not identify the jurisdiction of occurrence.

Expended Funds

As required by the 2025 Joint Chairmen's Report (Pages 35-36), this *Expended Funds* section includes information on the use of SAPP funds to provide adequate police protection. Since its establishment in 1967, the formula-based SAPP fund has provided financial grants to jurisdictions and municipalities for the exclusive purpose of providing adequate police protection.¹⁰ Because SAPP is essentially distributed on a per capita basis, the fund is absorbed in each law enforcement agency's overall budget to aid its resources for police protection.¹¹ For this reason, agencies simply receive SAPP funds, whereas funds for other grant programs are paid quarterly on a reimbursement basis. Based on the distribution of SAPP funds, detailed

¹⁰ Department of Legislative Services. (1998). *Legislative Handbook Series, Volume VII - Maryland Local Government: Revenues and State Aid*.

<https://mgaleg.maryland.gov/Pubs/LegisLegal/1998-local-government-revenues-state-aid-handbook-vol-007.pdf>

¹¹ It is important to note that law enforcement agencies are required to annually report expenditures for police protection for the prior fiscal year to the Office, as it relates to specified items under § 4-501(f)(1) of the Public Safety Article. Although the submitted information is used to calculate future SAPP awards for each jurisdiction, the reported expenditures do not provide an exact figure.

expenditures are not available. Given this limitation, only distribution information is available for the purpose of this report.

Between fiscal 2023 and 2025, the Office allocated a total of \$365,420,766 to law enforcement agencies (*as illustrated in Table 7*).

Table 7. Fiscal 2023, 2024, and 2025 SAPP Awards by Jurisdiction				
Jurisdiction	Fiscal 2023 Awards	Fiscal 2024 Awards	Fiscal 2025 Awards	Total Awards
Allegany	\$1,252,166	\$1,248,879	\$1,119,591	\$3,620,636
Anne Arundel	\$12,445,846	\$11,987,634	\$12,432,975	\$36,866,455
Baltimore City	\$17,589,775	\$16,544,465	\$17,087,008	\$51,221,248
Baltimore County	\$20,157,021	\$19,877,594	\$19,167,512	\$59,202,127
Calvert	\$1,034,306	\$988,611	\$1,007,310	\$3,030,227
Caroline	\$453,590	\$476,633	\$456,864	\$1,387,087
Carroll	\$1,962,658	\$2,034,798	\$2,140,260	\$6,137,716
Cecil	\$1,492,624	\$1,556,785	\$1,630,524	\$4,679,933
Charles	\$2,427,820	\$2,300,778	\$2,410,543	\$7,139,141
Dorchester	\$741,604	\$689,453	\$617,866	\$2,048,923
Frederick	\$3,437,399	\$3,626,741	\$3,908,311	\$10,972,451
Garrett	\$332,204	\$286,956	\$243,222	\$862,382
Harford	\$3,668,439	\$3,894,047	\$3,988,085	\$11,550,571
Howard	\$5,742,603	\$5,751,330	\$5,880,212	\$17,374,145
Kent	\$234,986	\$237,375	\$246,076	\$718,437
Montgomery	\$19,548,096	\$19,606,570	\$19,169,305	\$58,323,971
Prince George's	\$21,530,995	\$21,725,588	\$21,462,123	\$64,718,706
Queen Anne's	\$607,515	\$580,457	\$549,207	\$1,737,179
St. Mary's	\$1,341,567	\$1,542,900	\$1,370,776	\$4,255,243
Somerset	\$362,541	\$407,320	\$379,586	\$1,149,447
Talbot	\$612,461	\$588,387	\$496,864	\$1,697,712
Washington	\$2,384,733	\$2,466,773	\$2,495,651	\$7,347,157
Wicomico	\$2,030,493	\$1,970,983	\$2,006,413	\$6,007,889
Worcester	\$1,120,569	\$1,138,490	\$1,112,924	\$3,371,983
Total	\$122,512,011	\$121,529,547	\$121,379,208	\$365,420,766

Jurisdictional Purpose of Funds

As required by the 2025 Joint Chairmen's Report (Pages 35-36), this *Jurisdictional Purpose of Funds* section includes information on the use and purpose of SAPP funds in fiscal 2023, 2024, and 2025. As required by § 4-503 of the Public Safety Article, SAPP funds must be used exclusively to provide police protection in jurisdictions and qualifying municipalities.

Enhancement funds must also be used exclusively for police protection. For this reason, SAPP funds and enhancements funds were used by law enforcement agencies in fiscal 2023 through

2025 for police protection functions, to include enforcement of traffic and criminal laws as well as any other police activities directly connected with the detection and prevention of crime.¹²

Conclusion

The Office recognizes the importance of SAPP grant funds to supplement jurisdiction's efforts to provide equitable police protection throughout the State. For this reason, the Office will continue to work with law enforcement agencies to ensure fiscal responsibility in the administration of awarded funds. The Office will also monitor awards to make certain that required financial and other documents are submitted in a timely manner.

¹² Unallowable expenditures and/or excluded items include the following: constructing or operating jails, detention salaries, serving civil papers, courtroom duty, and guarding and transporting prisoners after their initial incarceration.