

Baltimore City Criminal Justice Coordinating Council

Meeting Minutes

Wednesday, March 11, 2026

Welcome

The meeting was called to order at 2:00 p.m. Baltimore City Circuit Court Administrative Judge Audrey J.S. Carrión greeted Council members and their representatives.

Council Members in Attendance:* Chair Brandon Scott, Mayor, City of Baltimore, Chair Audrey J.S. Carrión, Circuit Administrative Judge, Circuit Court for Baltimore City, Chair Geoffrey Hengerer, District Administrative Judge, District Court of Maryland, District 1, Deena Hausner, designee for the Governor of Maryland, Katie Dorian, designee for Maryland Attorney General, Catherine Flynn, designee for the State's Attorney for Baltimore City, Richard Worley, Commissioner, Baltimore Police Department, Marguerite Lanaux, District Public Defender, Baltimore City and Co-Chair of the Community Justice Committee, Angelina Guarino, designee for Secretary, Department of Public Safety and Correctional Services and Co-Chair of the Interagency Data and IT Committee, LaShae Nicholson, Deputy Director of Operations for the Division of Parole and Probation, Department of Public Safety and Correctional Services, Kelvin Harris, designee for Commissioner, Division of Pretrial Detention and Services, Department of Public Safety and Correctional Services, Alana Calhoun, designee for Council President, Baltimore City Council, Sam Cogen, Sheriff, Baltimore City Sheriff's Office, Betsy Fox Tolentino, Secretary, Department of Juvenile Services, Stefanie Mavronis, Director, Mayor's Office of Neighborhood Safety and Engagement, Xavier Conaway, Clerk of the Court, Circuit Court for Baltimore City, Linda Lewis, Administrative Commissioner, District Court of Maryland, District 1, Thomas Maronick, Jr., Private Defense Bar Representative, Bar Association of Baltimore City.

Others in Attendance:* Kimberly Barranco, Director of the Baltimore City Criminal Justice Coordinating Council, Judge David Aldouby, District Court of Maryland, District 1 and Co-Chair of the Domestic Violence Coordinating Committee, Judge James Green, District Court of Maryland, District 1 and Chair of the Warrant Committee Judge Diana Smith, District Court of Maryland, District 1 and Chair of the Pretrial/Post Arrest Committee, Joseph Muhlhausen, Chief of Data Analytics, Mayor's Office of Neighborhood Safety and Engagement and Co-Chair of the Interagency Data and IT Committee, Tania Araya, Director of Programs, Turnaround, Inc., and Chair of the Domestic Violence Fatality Review Team, Eric Griffith, Circuit Court for Baltimore City, Nicholas Blendy, designee for the Baltimore City Sheriff's Office, Derek Loeffler, designee for Commissioner, Baltimore Police Department, Kathleen Landerkin, designee for

Commissioner, Division of Pretrial Detention and Services, Department of Public Safety and Correctional Services, Sam Friedman, Governor's Office, Rosalyn McDuffie, Warden, Baltimore Central Booking and Intake Center

Absent: Wes Moore, Governor of Maryland, Anthony Brown Maryland Attorney General, Ivan Bates, State's Attorney for Baltimore City, Carolyn Scruggs, Secretary, Department of Public Safety and Correctional Services, Linda Lewis, Administrative Commissioner, District Court of Maryland, District 1, Kimberly Bey, Commissioner, Division of Pretrial Detention and Services, Department of Public Safety and Correctional Services, Zeke Cohen, Council President, Baltimore City Council, James Wyda, Federal Public Defender for the District of Maryland, Mary Abrams, Administrative Clerk, District Court of Maryland, District 1, Crista Taylor, President and CEO, Behavioral Health System Baltimore, Cory McCray, Baltimore City Delegation Senator, Marlon Amprey, Baltimore City Delegation Delegate

*We request that all in attendance sign the attendance sheet which is available at each meeting

Approval of the January 21, 2026 Meeting Minutes

Kimberly Barranco asked members if they had any edits to the January 21, 2026 meeting minutes. The minutes were approved without objection.

Chairs' Reports

Circuit Court Administrative Judge Audrey J.S. Carrión:

- Judge Carrión reported that Circuit Court Judge Sylvester Cox, who has served since 2004, recently retired. He has been approved as a senior judge and will preside in the juvenile division periodically. Thomas Maronick stated that the bar members would miss him.
- Judge Carrión thanked the Clerk's Office for their assistance on the voir dire study which has now concluded. Any potential expansion recommendations would come from the Maryland Supreme Court in early fall.

Mayor Brandon Scott:

- Mayor Scott reported that the city is dead even on homicides compared to the previous year, remaining on track to continue historic reductions in violent crime.
- He thanked everyone for their partnership and referenced a recent tragic incident where an officer was shot, but noted the officer was in good spirits despite the injury.

District Court Administrative Judge Geoffrey Hengerer:

- Judge Hengerer noted the arrival of three new District Court judges, bringing the court to a full complement.
- He also offered gratitude for the previous productive strategic planning meeting, despite not having identified specific goals.

Standing Reports**Director's Report:**

- Kimberly Barranco reported that an updated contact list, including contact information for the new GOCPP Director of Policy and Strategic Initiatives Deena Hausner, was recently emailed and requested that all recipients review their contact information for necessary edits.
- A revised list of 2026 and 2027 CJCC meeting dates was emailed to members, and she highlighted that the September 2026 meeting will be held on September 2nd, deviating from the standard second Wednesday of the month.

Division of Pretrial Detention and Services Report: Deputy Commissioner Kelvin Harris provided the Pretrial Detention Report on behalf of Commissioner Kimberly Bey.

- Introduced Kathleen Landarkin as the new Assistant Commissioner for the Division of Pretrial Detention and Services, praising her extensive correctional background.
- Announced a realignment of the commitment records office, with Michelle Fowler now serving as the Director of Commitments for both the DOC and Pretrial. A job notice for Deputy Director of Commitments to manage day-to-day operations at the central booking facility has been posted.
- Assessing how the current processes can be streamlined.
- The youth detention center currently has 62 youth in custody, composed of 57 males and 5 females, who are scheduled to begin spring break later in the month.
- Prior to the break, a re-entry fair is planned for the youth and their parents on March 25, 2026 which aims to connect parents who are underemployed or unemployed with necessary city services, and he thanked Mayor Scott for city agency participation. Mayor Scott suggested that Baltimore City Public Schools also be invited to participate.
- Judge Jim Green reported that the District Court Clerk supervisors will be meeting quarterly with Ms. Fowler and her team to ensure that releases and other processes are streamlined, and to improve overall efficiency. He thanked Deputy Commissioner Harris for his partnership.

Baltimore Police Department Report: Commissioner Richard Worley provided the report.

- Homicides and non-fatal shootings are on pace from last year.
- All other crime categories are down except for aggravated assaults and arson.

- Reported that aggravated assaults and domestic incidents increased which typically happens during snowstorms when people are stuck in the house together.
- Noted this was not a significant increase but they would monitor the data.
- Robberies are down almost 30% from last year.
- Discussed the recent shooting of a police officer which occurred during what was most likely a behavioral health crisis response call, and unfortunately there was a hostage situation with an officer involved shooting resulting in the perpetrator losing his life.
- He commended the men and women of the BPD who did a great job in a difficult situation.

Review of Strategic Planning Discussion

SIM Mapping

- Ms. Barranco thanked everyone for attending the lengthy meeting and also thanked facilitator Allison Badger for her coordination.
- Discussion from the previous strategic planning session highlighted the effectiveness of Sequential Intercept Model (SIM) mapping in identifying where individuals with mental health and substance abuse disorders interact with the criminal justice system.
- The map would identify resources and gaps in services at each intercept, assisting in diversion opportunities to treatment.
- Ms. Badger recommended that SIM mapping should be the first step, which could be conducted at no cost by a team at GOCPP.
- The process would take 12 weeks of planning followed by a two-day mapping session involving up to 75-100 stakeholders, but would not begin until early 2027, since several counties are currently in the queue ahead of Baltimore City.
- Behavioral Health Systems Baltimore has been coordinating the Baltimore City Forensic Workgroup which has done a significant amount of work on this, which should lessen the planning process.
- Jim Rhoden, Director of the Center of Excellence at GOCPP will be invited to the July 8, 2026 CJCC meeting to further explain the process.

Booking Process:

- Ms. Barranco also reminded members that at the strategic planning session, there was discussion about the booking process and whether a workgroup should be formed to assess the process with a goal of coordination and modernization from the current paper processes.
- As a first step, tours of BCBIC were offered to Council members. Ms. Barranco thanked Deputy Commissioner Harris and BCBIC Security Chief Lorpu Weinberg for providing the tour and answering questions.

Presentation on the Division of Pretrial Detention and Services

Booking Process

Warden Rosalyn McDuffie provided a detailed presentation on the booking process.

- Officer makes an arrest and is brought to BCBIC.
- After an initial search the arrestee receives a scannable wristband used for identification throughout the facility.
- Medical accept/reject phase is next to determine if the individual can withstand booking, which must be completed within 24 hours.
- If rejected, paperwork is provided so the arrestee can be taken to a hospital.
- If accepted, there is an exchange of custody, followed by a custodial search and property is inventoried.
- A booking interview is conducted, and demographics are entered into the Offender Case Management System (OCMS).
- If arrested on a warrant, a copy of the warrant is provided to the arrestee.
- BPD has 6 hours after an on-view arrest to provide the statement of charges, which is provided to the arrestee by the BPD liaison.
- The arrestee is fingerprinted and photographed.
- If arrested for a crime of violence and DNA is required, it is collected and sent to the Maryland State Police.
- The arrestee has an initial phone call and is escorted to their first initial appearance before a court commissioner.
- The Court Commissioner will ask if they want an attorney present for the initial appearance and determine if they qualify for one.
- The booking packet is forwarded to Pretrial Release Services (PRS).
- PRS conducts a criminal history check and forwards it to the State's Attorney's Office (SAO) Charging Unit.
- The Court Commissioner conducts the initial appearance within 24 hours of arrest and receives the terms of their release.
- The arrestee is either released on personal recognizance, bail, or held without bail and has a pretrial interview.
- If the arrestee receives a bail amount or is held without bail, they have a pretrial interview, advised of their next steps upon release, and are placed in a cell.
- The arrestee is questioned for possible Office of the Public Defender (OPD) representation.
- The committed arrestee then proceeds to intake, showers, and receives a mental health screening. The arrestee is then placed in a housing unit,
- If bail is not posted, they are scheduled for a virtual bail review hearing before a judge either that day or the next morning during weekdays.

- Sheriff Sam Cogen thanked Warden McDuffie for facilitating the service of Protective Orders and direct commitments after hours by the Sheriff's Office (SO). Mr. Maronick asked why it takes so long to get before a judge for a bail review hearing, and Warden McDuffie responded that once the initial appearance is held, the cut-off time for an individual to appear before a judge for bail review that day is 6:00 a.m., which is when the paperwork is picked up to add cases to the docket for that day. Otherwise, they will need to wait until the following court day.
- Catherine Flynn commented that tour of BCBIC was very helpful and the process is impressive, but believes the paper processes and preparation of the packets can be modernized. She noted the tour of the booking facility highlighted that the flow of paper is complex, involving multiple agencies including the SAO, the OPD, PRS, BPD, the SO, and the Judiciary/the Commissioner's Office, which may impede efficiency. Warden McDuffie explained that they do not accept warrants unless they are on paper, and the Correctional Officer (CO) will print three copies – one for the SAO, one for PRS, and one for the arrestee. She further explained that PRS runs the criminal history which is printed out and placed in a bin. It is also scanned and sent to the SAO. She explained that the SAO will review the warrants and then send back a bail recommendation which is printed out by the BPD liaison and placed in the packet. Warden McDuffie stated that the packet has the warrant, the criminal history and the bail recommendation, which is then delivered to the Court Commissioner by the WIP (work in process) CO.
- Warden McDuffie explained that the on-view process is essentially the same except that by MOU, BPD has up to six hours to provide their statement of probable cause. Once it is uploaded it must be approved before it can be printed out by the BPD liaison. Once finalized it is the same process as PRS runs the criminal history, which is then sent to the SAO to provide the bail recommendation.
- Mayor Scott commented that the paper packets seemed inefficient and wondered if it was done electronically in other jurisdictions. Warden McDuffie stressed that by law the criminal history cannot be scanned or printed and sent to an outside agency. She further advised that the Court Commissioners run their own criminal history.
- Ms. Flynn noted there is a lot of physical moving of paper between agencies, and that all agencies have their own obligations and rules. She noted that everyone is doing a good job but suggested that the CJCC look at this collectively in an effort to streamline the process. Linda Lewis provided historical context and explained that an attempt to implement an advanced technological system 30 years ago failed due to its inability to handle the workload. She noted they pivoted to other processes to absorb the workflow. She clarified that the cut off is actually 5:00 a.m. for bail review hearings.
- Sheriff Cogen discussed the importance of original warrants and the difficulty in providing them in an electronic format without risking duplication. He also stressed the importance of recalling warrants to avoid erroneous arrests.

- Assistant Secretary Guarino advised she would look into whether other correctional services departments in the country have electronic management systems that streamline the paperwork between agencies.
- Warden McDuffie explained that there are many factors which can hold up the booking process, but she does not believe the paper process causes delays.

Discussion on the Formation of a Booking Process Workgroup and Juvenile Case Processing Workgroup

- Judge Carrión noted that it was clearly an important issue to modernize the process. A motion was made to create a workgroup to look at modernizing and improving the current paper-intensive systems. The motion was approved without objection.
- Judge Carrión reported that there had been further discussion and positive moves on juvenile case processing but suggested that a workgroup should be formed regarding the filing of petitions, notice, service of the parties, and scheduling of hearings. The aim is to streamline the processing, especially concerning co-respondents, and better utilize the electronic case management system (MDEC) which replaced the previous Quest system. It was suggested and agreed that the workgroup would be limited to a six-month duration and report back to the CJCC at that time. A motion to approve the juvenile case processing workgroup was approved without objection.

Work of the CJCC Committees

Warrant Committee – Chair Judge Jim Green

- Judge Green explained that the Warrant Committee is focusing on identifying warrants that can be served, why detainers haven't been served, and addressing the associated challenges through key partnerships with stakeholders. The committee has identified 1,500 detainers in the Department of Corrections, and it is an executive function to determine the viability of cases associated with these detainers to avoid unnecessarily transporting and processing people from across the state.
- Working on putting systems in place to address the backlogs.
- He further addressed a proposed rule change for detainer processing that he is working on with Chief Judge Morrissey through the statewide JRA Detainer Committee.

Pretrial/Post Arrest Committee – Chair Judge Diana Smith

- Judge Smith advised the Pre-trial Post Arrest Committee is addressing the issue of electronic discovery for pretrial incarcerated individuals in a separate workgroup. The workgroup is looking into the limited time defense council has to meet with clients to review discovery, which now includes CCTV and body-

worn camera footage, and the current requirement for counsel to be present during the review. Judge Smith explained that a workgroup is addressing issues related to staffing, infrastructure, hardware, and the custody/storage of discovery media, with meetings scheduled for February 23rd and March 23rd. The group is also tracking litigation in Pennsylvania where a court ordered a detention center to enable electronic discovery. Major Vanchieri from the Allegheny County, PA Detention Center will attend the next workgroup meeting to provide insight into their processes.

- Judge Smith explained that the increased prevalence of electronic monitoring post-COVID has led to issues where Circuit Court cases open in active status rather than in warrant status, after a warrant was issued in District Court due to a home monitoring violation. After reaching out to partners in the Circuit Court Clerk's Office, Deputy Clerk Patricia Johnson is scheduled to attend the next meeting to discuss this issue.
- Judge Smith also discussed interagency communication for electronic home monitoring violations and how violations are reported to the court and police department. She explained that licensed electronic home monitoring companies were invited to meetings to offer insights on streamlining communication. Some of the suggestions were legislative in nature and may be addressed during this legislative session.

Domestic Violence Coordinating Committee – Co-Chair Judge David Aldouby

- The committee, co-chaired by Judge Aldouby and former Administrative Judge Waxman, meets bimonthly and last convened on January 22, 2026; the next meeting is scheduled for March 26, 2026.
- A significant focus is on modernizing paper processes related to protective orders and improving the process of firearm seizure and surrender. Data on protective orders from Baltimore City District One have remained steady, mirroring last year's numbers.
- Judge Aldouby explained that the committee is working on improving the process for returns of service of protective orders by law enforcement. They are exploring the possibility of using a dedicated, AOC-authorized email for law enforcement to send copies of returns of service to the Clerk's Office, and are also investigating Baltimore County's new protocol that involves police access to protective orders via MDEC. He stated that he, Judge Waxman and Judge Hengerer plan to meet with Baltimore County Administrative Judge Dorothy Wilson to learn more about their new protocol and its feasibility for Baltimore City.
- Abuser Intervention Program referrals are also being monitored with the assistance of the Division of Parole and Probation.

Transportation Committee – Kimberly Barranco

- On behalf of Chair Judge Melissa Copeland, Ms. Barranco reported that the Transportation Committee meets quarterly and last met on January 30, 2026 and will next meet on April 20, 2026.
- The committee addresses the transportation of inmates to and from Circuit and District court, focusing on public safety staffing issues and writs and scheduling procedures for BCDC, DOC, and DJS.
- Transportation of out-of-jurisdiction and federal detainees, and the impact of the upcoming restructuring of the DPSCS records and commitment office is also addressed.

Community Justice Committee – Co-Chair Marguerite Lanaux

- Marguerite Lanaux reported that the Community Justice Committee is focusing on restorative justice and potential diversion programs for emerging adults, specifically targeting the misdemeanor population of first-time offenders or those with limited prior contacts, aged approximately 18 to 26. She noted they ruled out creating a specialty court and viewed the initiative as potentially a docket or a program. A current challenge is defining the stakeholders' appetite for a diversionary or post-sentencing program, which will help narrow the structure before engaging community members.
- A key discussion point for the Community Justice Committee is how to distinguish their proposed program from existing dockets and diversion programs to avoid overlapping populations and outcomes, which is particularly important when drawing distinctions from the existing District Court re-entry program.

Interagency Data and IT Committee – Co-Chairs Angelina Guarino and Joseph Muhlhausen

- Co-Chair Angelina Guarino advised the committee has engaged in discussions regarding data sharing agreements, identifying pathways to shared environments, and setting up environments that shield personally identifiable information.
- The committee is looking for cross-linkages between adult and juvenile data, while respecting protected identifiers, and exploring how to share insights from DJS's strong data team.
- They are also looking at data inventory, as well as identifying best practices for emerging technology, specifically appropriate and ethical frameworks for applications of artificial intelligence in high-risk applications.

Domestic Violence Fatality Review Team – Tania Araya

- Tania Araya reported that the DVFRT confidentially reviews intimate partner violence homicides and near homicides in Baltimore to develop recommendations for systems. The team works by developing timelines, conducting interviews, and identifying areas where systems responses could be more effective. They are currently reviewing three cases, with two in the process of developing potential recommendations and one new case is in the data gathering phase.
- Ms. Araya thanked the partner agencies present for their representation on the DVFFT. She noted that the Baltimore Police Department has always been relied upon to provide case information and contribute to conversations about reducing intimate partner violence, and that the team was seeking to re-ignite collaboration due to recent staff changes.
- Ms. Araya expressed appreciation for the system work being done by stakeholders, noting that this might lead to fewer recommendations being needed over time.

Concluding Remarks and Adjournment

Judge Carrión thanked the committee chairs and members for their work to date and noted that a great deal of work had already been done in a short period of time. No new business was raised. Judge Carrión adjourned the meeting and advised that the next meeting would be held on Wednesday May 13, 2026 at 2:00 p.m.